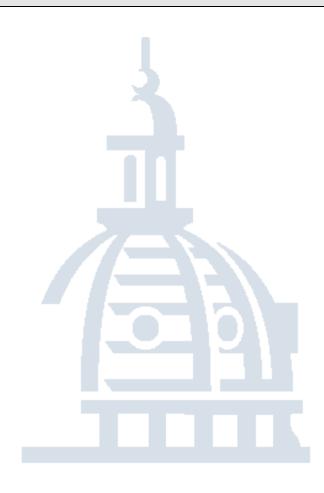
UNASSIGNED STANDING APPROPRIATIONS DETAILED ANALYSIS OF THE FY 2011 GOVERNOR'S RECOMMENDATIONS



FISCAL SERVICES DIVISION

FEBRUARY 2010

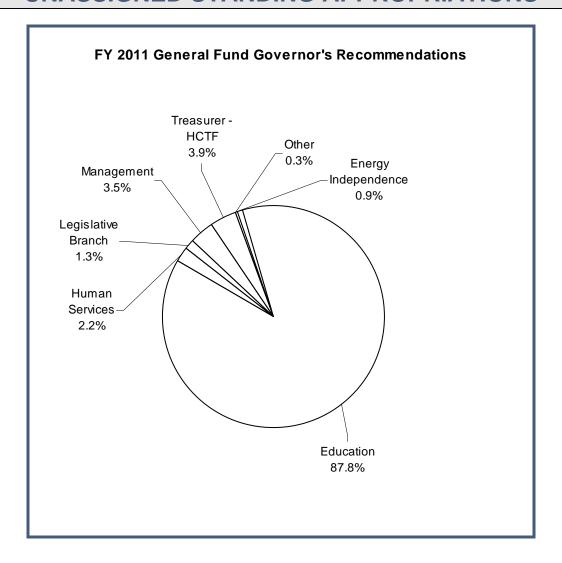


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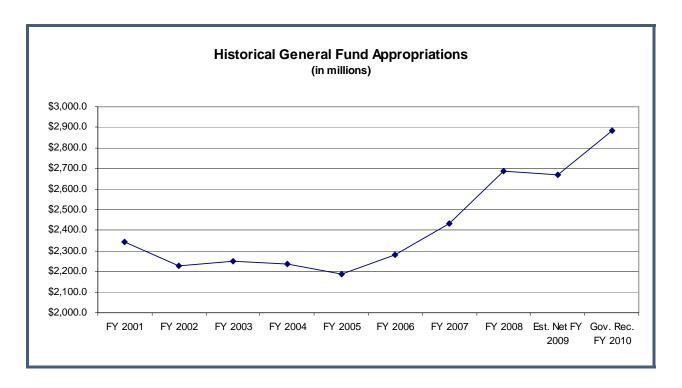
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UNASSIGNED STANDING APPROPRIATIONS



FY 2011 General Fund Gover	nor's Reco	mmendations
Administrative Services	\$	3,050,117
Corrections		59,733
Cultural Affairs		443,300
Economic Development		862,028
Education		2,364,664,900
Energy Independence		25,000,000
Executive Council		1,919,847
Legislative Branch		36,009,827
Governor		3,032
Public Health		182,044
Human Services		58,761,946
Management		94,892,344
Public Defense		344,644
Revenue		144,243
Treasurer - HCTF		106,016,400
	\$	2,692,354,405



FY 2011 UNASSIGNED STANDING APPROPRIATIONS

Unassigned Standing Appropriations

A significant portion of the General Fund budget is appropriated automatically by statute. These appropriations do not fall under the purview of a specific appropriations committee. There are two types of standing appropriations:

- Standing Limited Appropriations These are appropriations of a specific dollar amount. An example is the appropriation to the Iowa Power Fund in Iowa Code 469.1(1) that states, "There is appropriated from the general fund of the state to the office of energy independence for each fiscal year of the fiscal period beginning July 1, 2008, and ending June 30, 2011, the sum of twenty-five million dollars to be used for awarding grants and making loans from the Iowa power fund, and for all other purposes specified in and consistent with this subchapter."
- Standing Unlimited Appropriations These are appropriations of an unspecified dollar amount. An example is State aid for public schools pursuant to Iowa Code Section 257.16 that states, "There is appropriated each year from the General Fund of the State an amount necessary to pay the foundation aid, supplementary aid under section 257.4, subsection 2, and adjusted additional property tax levy aid under section 257.15, subsection 4." The General Assembly may choose to place a dollar limit on a standing unlimited appropriation in a particular year to cap expenditures.

General Fund Standing Appropriations by Department

Illustrated below are the General Fund standing appropriations for FY 2010 and proposed for FY 2011. These are the amounts specified in statute for the limited appropriations and the estimated need for the unlimited appropriations. The Governor is recommending a status quo budget for the majority of the unassigned standing appropriations. Exceptions include:

- State School Foundation Aid (Department of Education). The Governor is recommending an increase of \$199.6 million compared to the estimated FY 2010 appropriation. Additional detail about this increase is included in a separate overall section in this document titled "School Foundation Aid."
- Child Development (Department of Education). The Governor is recommending an increase of \$1.1 million compared to the estimated FY 2010 appropriation. This increase reflects restoration of the 10.0% across-the-board (ATB) reduction implemented by the Governor's Executive Order 19 in October 2009.
- Iowa Power Fund (Office of Energy Independence). The Governor is recommending an increase of \$3.4 million compared to the estimated FY 2010 appropriation. This increase reflects restoration of the 10.0% ATB.
- Legislative Branch. This appropriation reflects an increase of \$2.6 million compared to the estimated FY 2010 appropriation. This increase is for increased costs related to returning to a 110-day Session (rather than a shortened 80-day Session), Iowa Code publication, and the costs of redistricting.
- Registry for Inherited and Congenital Disorders (Birth Defects Registry Department of Public Health). The Governor is recommending an increase of \$21,000 compared to the estimated FY 2010 appropriation. This increase reflects restoration of the 10.0% ATB.
- Mental Health Property Tax Relief (Department of Human Services DHS). The Governor is recommending a decrease of \$15.0 million compared to estimated FY 2010. Under the Governor's recommendation, this decrease will be offset with a transfer from the Cash Reserve Fund.
- Child Abuse Prevention (DHS). The Governor is recommending an increase of \$46,000 compared to the estimated FY 2010 appropriation. This increase reflects restoration of the 10.0% ATB.
- Economic Emergency Fund Appropriation (Department of Management). This decrease reflects the
 one-time transfer of funds from the Economic Emergency Fund to the General Fund to balance the FY
 2009 budget.

General Fund Recommendations

	_	Estimated FY 2010		Gov Rec FY 2011		Gov Rec vs Est FY 2010
Administrative Services, Dept. of						
State Accounting Trust Accounts Federal Cash Management Standing Unemployment Compensation-State Standing Municipal Fire & Police Retirement Sac Fox Attorney Costs	\$	356,587 440,371 2,253,159 0	\$	356,587 440,371 2,253,159 0	\$	0 0 0 0
Total Administrative Services, Dept. of	\$	3,050,117	\$	3,050,117	\$	0
Cultural Affairs, Dept. of County Endowment DCA Grants-AGR Total Cultural Affairs, Dept. of	<u>\$</u>	443,300 443,300	\$ \$	443,300 443,300	<u>\$</u>	<u> </u>
•	Ψ	440,000	Ψ	440,000	Ψ	
Education, Dept. of State Foundation School Aid Child Development Transportation of Nonpublic Pupils	\$	2,146,457,965 10,344,502 7,060,931	\$	2,346,110,078 11,493,891 7,060,931	\$	199,652,113 1,149,389 0
Total Education, Dept. of	\$	2,163,863,398	\$	2,364,664,900	\$	200,801,502
Energy Independence Iowa Power Fund Total Energy Independence	\$	21,600,000	\$ \$	25,000,000 25,000,000	\$ \$	3,400,000
Executive Council Performance of Duty Court Costs Drainage Assessment Public Improvements	\$	1,800,000 59,772 20,227 39,848	\$	1,800,000 59,772 20,227 39,848	\$	0 0 0
Total Executive Council	\$	1,919,847	\$	1,919,847	\$	0
Legislative Branch Legislative Branch Total Legislative Branch	<u>\$</u> \$	33,410,448 33,410,448	<u>\$</u>	36,009,827 36,009,827	<u>\$</u>	2,599,379 2,599,379
Public Health, Dept. of Reg. for Congenital & Inherited Disorders Total Public Health, Dept. of	\$	161,360 161,360	<u>\$</u>	182,044 182,044	\$	20,684
, .	Ψ	101,500	Ψ	102,044	Ψ	20,004
Human Services, Dept. of General Administration Commission of Inquiry	ው	4 20 4	ď	4 204	d	0
Commission of Inquiry Non Resident Transfers Non Resident Commitment Mental Illness Total General Administration	\$	1,394 67 142,802 144,263	\$	1,394 67 142,802 144,263	\$	0 0 0 0

		Estimated FY 2010		Gov Rec FY 2011		Gov Rec vs Est FY 2010
Human Services, Dept. of, cont.						
Assistance MH Property Tax Relief Child Abuse Prevention	\$	73,399,911 174,076	\$	58,399,911 217,772	\$	-15,000,000 43,696
Total Assistance	\$	73,573,987	\$	58,617,683	\$	-14,956,304
Total Human Services, Dept. of	\$	73,718,250	\$	58,761,946	\$	-14,956,304
Management, Dept. of Special Olympics Fund Appeal Board Claims Economic Emergency Fund Appropriation Property Tax Credit Fund	\$	50,000 3,586,307 45,327,400 91,256,037	\$	50,000 3,586,307 0 91,256,037	\$	0 0 -45,327,400 0
Total Management, Dept. of	\$	140,219,744	\$	94,892,344	\$	-45,327,400
Revenue, Dept. of Printing Cigarette Stamps Tobacco Reporting Requirements	\$	124,652 19,591	\$	124,652 19,591	\$	0
Total Revenue, Dept. of	\$	144,243	\$	144,243	\$	0
Treasurer of State Health Care Trust Fund Transfer Total Treasurer of State	\$ \$	106,016,400 106,016,400	<u>\$</u>	106,016,400 106,016,400	\$ \$	0
Corrections, Dept. of Central Office State Cases Court Costs	\$	59,733	\$	59,733	\$	0
Total Corrections, Dept. of	\$	59,733	\$	59,733	\$	0
Economic Development, Dept. of Tourism Marketing - AGR Grow Iowa Values Fund	\$	862,028	\$	862,028	\$	0 0
Total Economic Development, Dept. of	\$	862,028	\$	862,028	\$	0
Governor Interstate Extradition Total Governor	\$ \$	3,032 3,032	\$ \$	3,032 3,032	\$	0
Public Defense, Dept. of Compensation and Expense Total Public Defense, Dept. of	<u>\$</u>	344,644 344,644	\$ \$	344,644 344,644	\$ \$	0
Total Unassigned Standings	\$	2,545,816,544	\$	2,692,354,405	\$	146,537,861

Issues

<u>Supplemental Appropriation for FY 2010</u> – The Governor is recommending an FY 2010 supplemental appropriation of \$1.1 million for the Child Development standing appropriation. This appropriation would restore the FY 2010 10.0% General Fund across-the-board reduction implemented in October 2009. The Child Development Program provides grants to school districts, area education agencies, and other programs designed to help at-risk students. The Program is a designated standing appropriation of \$12.7

million. The 2009 General Assembly limited the Child Development Program standing appropriation to \$11.5 million in SF 478 (FY 2010 Standing Appropriations Act).

Other Fund Recommendations

		Estimated FY 2010		Gov Rec FY 2011		Gov Rec vs Est FY 2010
Executive Council Cash Reserve Fund Appropriation	œ	25,600,000	Ф	30,000,000	Ф	4,400,000
, , ,	<u>\$</u> \$		\$ \$		\$	
Total Executive Council	<u>\$</u>	25,600,000	3	30,000,000	\$	4,400,000
Legislative Branch						
LSA - Health Care Coverage Commission	\$	315,000	\$	0	\$	-315,000
LSA - Operations - FRRF		100,000		0		-100,000
Total Legislative Branch	\$	415,000	\$	0	\$	-415,000
Human Services, Dept. of				_		_
Assistance MH Costs for Children-PTRF	Ф	3,271,911	\$	3,271,911	\$	0
	<u>\$</u> \$		\$		\$	0
Total Human Services, Dept. of	\$	3,271,911	D	3,271,911	Ф	0
Management, Dept. of						
Environment First Fund-RIIF	\$	42,000,000	\$	35,000,000	\$	-7,000,000
Technology Reinvestment Fund-RIIF		14,525,000		10,000,000		-4,525,000
Total Management, Dept. of	\$	56,525,000	\$	45,000,000	\$	-11,525,000
Revenue, Dept. of						
Homestead Property Tax Credit - PTCF	\$	94,216,619	\$	90,407,718	\$	-3,808,901
Ag. Land/Family Farm Tax Credits-PTCF	•	32,395,131	*	32,395,131	*	0
Military Service Tax Credit - PTCF		2,370,995		2,370,995		0
Elderly & Disabled Tax Credit-PTCF		20,779,200		20,779,200		0
Total Revenue, Dept. of	\$	149,761,945	\$	145,953,044	\$	-3,808,901
Towns and the Don't of						
<u>Transportation, Dept. of</u> Personal Delivery of Services-RUTF	\$	225,000	\$	225,000	\$	0
County Treasurer Equipment-RUTF	Φ	650,000	Φ	650,000	φ	0
• • • • • • • • • • • • • • • • • • • •	_	· · · · · · · · · · · · · · · · · · ·	_	•	_	
Total Transportation, Dept. of	\$	875,000	\$	875,000	\$	0
Education, Dept. of						
State Foundation Aid - ARRA	\$	202,546,705	\$	47,947,887	\$	-154,598,818
Teacher Professional Development - FRRF		2,000,000		0		-2,000,000
Instructional Support - FRRF		13,103,950		0		-13,103,950
State Foundation Aid - Cash Reserve Fund		0		100,000,000		100,000,000
Total Education, Dept. of	\$	217,650,655	\$	147,947,887	\$	-69,702,768

Property Tax Credits for FY 2010 and FY 2011

The Homestead Property Tax Credit, the Agricultural Land and Family Farm Tax Credit, the Military Service Tax Credit, and the Elderly and Disabled Tax Credit and Rent Reimbursement are funded from the FY 2010 Property Tax Credit Fund (PTCF). The PTCF received FY 2010 appropriations of \$101.4 million from the General Fund and \$54.7 million from the Cash Reserve Fund and the transfer of \$3.8 million from the ending balance of the FY 2009 Property Tax Credit Fund. The tax credits were to receive the following amounts from the PTCF:

- Homestead Property Tax Credit \$100.7 million.
- Agricultural Land and Family Farm Tax Credit \$34.6 million.
- Military Service Tax Credit \$2.4 million.
- Elderly and Disabled Tax Credit and Rent Reimbursement \$22.2 million.

A 10.0% ATB General Fund reduction was announced in October 2009. At that time, funds for the Military Service Tax Credit and the Agricultural Land portion of the Agricultural Land and Family Farm Tax Credit had already been expended, so no reduction was applied. The Homestead Property Tax credit was reduced by \$4.2 million, and the Family Farm portion of the Agricultural Land and Family Farm Tax Credit was reduced by \$2.2 million, for a total reduction of \$6.4 million.

Section 9 of SF 478 (FY 2010 Standing Appropriations Act) requires the Elderly Property Tax Credit and Rent Reimbursement Credit to be paid at the percentage estimated by the Director of the Department of Revenue based upon data submitted by the county treasurers. The estimate provided on June 15, 2009, was for 100.0% reimbursement. Therefore, all elderly credit claims are to be paid at that 100.0% rate established pursuant to Iowa Code Section 25B.7 until the credits can no longer be paid, and then any remaining claims are held over and paid in the subsequent fiscal year. For FY 2010, approximately \$6.1 million of the original Elderly Credit appropriation goes to the county for the property tax credit and \$16.1 million goes to rent reimbursement claims filed by individuals directly with the Department of Revenue. The 100.0% total of \$6.1 million for the Elderly Credit will be paid to the counties. Funding for the individual rent reimbursement claims is projected to be exhausted in April of 2010. At that time, all further claims will be held for payment in FY 2011.

The FY 2010 shortfall in rent reimbursement is expected to be \$1.4 million. If funding remains at the current reduced level for FY 2011, the Director's June 2009 estimate would require both the Elderly Property Tax Credit and rent reimbursements to be prorated to approximately 90.0% of the amount claimed. Additional information regarding the property tax credits can be found in the Projected FY 2011 Built-on and Anticipated General Fund Expenditures section (**Appendix B**).

The Governor is recommending that in FY 2011 the Property Tax Credit Fund be funded by an appropriation of \$91.3 million from the General Fund and \$54.7 million from the Cash Reserve Fund for total funds available of \$146.0 million. The Governor's recommendation funds the property tax credits as follows:

- \$90.4 million for the Homestead Property Tax Credit. This is a decrease of \$3.8 million compared to the estimated net FY 2010 appropriation. The Department of Revenue's projected FY 2011 demand for Homestead Property Tax Credit claims is \$136.2 million. The recommended funding level is \$45.8 million less than the projected demand.
- \$32.4 million for the Agricultural Land and Family Farm Tax Credit. This is no change compared to the estimated net FY 2010 appropriation. The statutory funding for Agricultural Land and Family Farm Tax Credit is \$39.1 million. The recommended funding level is \$6.7 million less than the statutory amount.
- \$2.4 million for the Military Service Tax Credit. This is no change compared to the estimated net FY 2010 appropriation. The recommended funding level is estimated to meet the projected FY 2011 demand.
- \$20.8 million for the Elderly and Disabled Tax Credit and Reimbursement. This is no change compared to the estimated net FY 2010 appropriation. The recommended funding level is \$2.6 million less than the projected demand.

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Appendix A

General Fund Tracking

	 Actual FY 2009	2009 FY 2010 FY 2010 FY 2		Gov Rec Net FY 2010	Gov Rec FY 2011	ov Rec FY 11 vs ov Rec Net FY 10	Percent Change		
	 (1)		(2)	 (3)		(4)	 (5)	 (6)	(7)
Administrative Services, Dept. of									
State Accounting Trust Accounts Federal Cash Management Standing Unemployment Compensation-State Standing Municipal Fire & Police Retirement Sac Fox Attorney Costs	\$ 559,953 597,553 2,704,597 1,953	\$	356,587 440,371 2,253,159 0	\$ 0 0 0	\$	356,587 440,371 2,253,159 0	\$ 356,587 440,371 2,253,159 0	\$ 0 0 0 0	0.0% 0.0% 0.0% 0.0%
Total Administrative Services, Dept. of	\$ 3,864,056	\$	3,050,117	\$ 0	\$	3,050,117	\$ 3,050,117	\$ 0	0.0%
<u>Cultural Affairs, Dept. of</u> Cultural Affairs, Dept. of									
County Endowment DCA Grants-AGR	\$ 512,200	\$	443,300	\$ 0	\$	443,300	\$ 443,300	\$ 0	0.0%
Total Cultural Affairs, Dept. of	\$ 512,200	\$	443,300	\$ 0	\$	443,300	\$ 443,300	\$ 0	0.0%
Education, Dept. of Education, Dept. of									
State Foundation School Aid Child Development Early Intervention Block Grant Instructional Support Teacher Excellence Program Transportation of Nonpublic Pupils	\$ 2,155,814,794 12,417,103 29,250,000 14,211,828 54,637,017 8,475,643	\$	2,146,457,965 10,344,502 0 0 0 7,060,931	\$ 0 1,149,389 0 0 0	\$	2,146,457,965 11,493,891 0 0 0 7,060,931	\$ 2,346,110,078 11,493,891 0 0 0 7,060,931	\$ 199,652,113 0 0 0 0 0	9.3% 0.0% 0.0% 0.0% 0.0% 0.0%
Total Education, Dept. of	\$ 2,274,806,385	\$	2,163,863,398	\$ 1,149,389	\$	2,165,012,787	\$ 2,364,664,900	\$ 199,652,113	9.2%
Energy Independence									
Office of Energy Independence lowa Power Fund	\$ 24,625,000	\$	21,600,000	\$ 0	\$	21,600,000	\$ 25,000,000	\$ 3,400,000	15.7%
Total Energy Independence	\$ 24,625,000	\$	21,600,000	\$ 0	\$	21,600,000	\$ 25,000,000	\$ 3,400,000	15.7%

		Actual FY 2009 (1)		Estimated FY 2010 (2)		Gov Rec Supp FY 2010	_	Gov Rec Net FY 2010 (4)		Gov Rec FY 2011 (5)		ov Rec FY 11 vs ov Rec Net FY 10 (6)	Percent Change (7)
Executive Council				_				_					
Executive Council													
Performance of Duty	\$	21,578,911	\$	1,800,000	\$	0	\$	1,800,000	\$	1,800,000	\$	0	0.0%
Court Costs		21,135		59,772		0		59,772		59,772		0	0.0%
Drainage Assessment		41,236		20,227		0		20,227		20,227		0	0.0%
Public Improvements		0		39,848		0		39,848		39,848		0	0.0%
Total Executive Council	\$	21,641,282	\$	1,919,847	\$	0	\$	1,919,847	\$	1,919,847	\$	0	0.0%
Legislative Branch													
Legislative Services Agency													
Legislative Branch	\$	34,952,603	\$	33,410,448	\$	-3,340,411	\$	30,070,037	\$	36,009,827	\$	5,939,790	19.8%
Total Legislative Branch	\$	34,952,603	\$	33,410,448	\$	-3,340,411	\$	30,070,037	\$	36,009,827	\$	5,939,790	19.8%
Public Health, Dept. of													
Public Health, Dept. of													
Reg. for Congenital & Inherited Disorders	\$	219,192	\$	161,360	\$	20,684	\$	182,044	\$	182,044	\$	0	0.0%
Total Public Health, Dept. of	\$	219,192	\$	161,360	\$	20,684	\$	182,044	\$	182,044	\$	0	0.0%
Human Services, Dept. of						_							
<u> </u>													
General Administration Commission of Inquiry	\$	1,680	\$	1,394	\$	0	\$	1,394	\$	1,394	\$	0	0.0%
Non Resident Transfers	Þ	1,000	Þ	1,394	Φ	0	Ф	1,394	Þ	1,394	Ф	0	0.0%
Non Resident Commitment Mental Illness		172,083		142,802		0		142,802		142,802		0	0.0%
Total General Administration	\$	173,844	\$	144,263	\$	0	\$	144,263	\$	144,263	\$	0	0.0%
Assistance													
MH Property Tax Relief	\$	94,901,000	\$	73,399,911	\$	0	\$	73,399,911	\$	58,399,911	\$	-15,000,000	-20.4%
Child Abuse Prevention		219,192		174,076		0		174,076		217,772		43,696	25.1%
Total Assistance	\$	95,120,192	\$	73,573,987	\$	0	\$	73,573,987	\$	58,617,683	\$	-14,956,304	-20.3%
Total Human Services, Dept. of	\$	95,294,036	\$	73,718,250	\$	0	\$	73,718,250	\$	58,761,946	\$	-14,956,304	-20.3%

		Actual FY 2009 (1)		Estimated FY 2010 (2)		Gov Rec Supp FY 2010 (3)		Gov Rec Net FY 2010 (4)		Gov Rec FY 2011 (5)		ov Rec FY 11 vs ov Rec Net FY 10 (6)	Percent Change (7)
Management Dank of		(-7	-			(=/		(7		(-)			(-/
Management, Dept. of													
Management, Dept. of	•	50.000		50,000		0		50,000		50,000	•	0	0.00/
Special Olympics Fund Indian Settlement Officer	\$	50,000 24,625	\$	50,000 0	\$	0	\$	50,000 0	\$	50,000 0	\$	0	0.0% 0.0%
Appeal Board Claims		5,630,880		3,586,307		0		3,586,307		3,586,307		0	0.0%
Economic Emergency Fund Appropriation		0,030,000		45,327,400		0		45,327,400		3,300,307		-45,327,400	-100.0%
Property Tax Credit Fund		43,734,000		91,256,037		0		91,256,037		91,256,037		0	0.0%
Total Management, Dept. of	\$	49,439,505	\$	140,219,744	\$	0	\$	140,219,744	\$	94,892,344	\$	-45,327,400	-32.3%
Revenue, Dept. of													
Revenue, Dept. of													
Printing Cigarette Stamps	\$	112,177	\$	124,652	\$	0	\$	124,652	\$	124,652	\$	0	0.0%
Livestock Producers Credit		1,970,000		0		0		0		0		0	0.0%
Refund Cigarette Stamps		0		0		0		0		0		0	0.0%
Refund Income Corp & Franchise Sale		0		0		0		0		0		0	0.0%
Tobacco Products Tax Refund		0		0		0		0		0		0	0.0%
Inheritance Refund		0		10.501		0		10.501		10.501		0	0.0% 0.0%
Tobacco Reporting Requirements		24,625		19,591	-	0	_	19,591	-	19,591			
Total Revenue, Dept. of	\$	2,106,802	\$	144,243	\$	0	\$	144,243	\$	144,243	\$	0	0.0%
Secretary of State													
Secretary of State													
Constitutional Amendments	\$	1,226	\$	0	\$	0	\$	0	\$	0	\$	0	0.0%
Total Secretary of State	\$	1,226	\$	0	\$	0	\$	0	\$	0	\$	0	0.0%
Treasurer of State													
Treasurer of State													
Health Care Trust Fund Transfer	\$	125,686,000	\$	106,016,400	\$	0	\$	106,016,400	\$	106,016,400	\$	0	0.0%
Total Treasurer of State	\$	125,686,000	\$	106,016,400	\$	0	\$	106,016,400	\$	106,016,400	\$	0	0.0%

	Actual FY 2009		Estimated FY 2010	Gov Rec Supp FY 2010	Gov Rec Net FY 2010	Gov Rec FY 2011	Gov Rec FY 11 vs Percent Gov Rec Net FY 10 Change	
		(1)	(2)	 (3)	(4)	(5)	(6)	(7)
Corrections, Dept. of								
Central Office State Cases Court Costs	\$	0	\$ 59,733	\$ 0	\$ 59,733	\$ 59,733	\$ 0	0.0%
Total Corrections, Dept. of	\$	0	\$ 59,733	\$ 0	\$ 59,733	\$ 59,733	\$ 0	0.0%
Economic Development, Dept. of								
Economic Development, Dept. of Tourism Marketing - AGR Grow Iowa Values Fund	\$	1,107,524 -81	\$ 862,028 0	\$ 0	\$ 862,028 0	\$ 862,028 0	\$ 0	0.0% 0.0%
Total Economic Development, Dept. of	\$	1,107,443	\$ 862,028	\$ 0	\$ 862,028	\$ 862,028	\$ 0	0.0%
Governor								
Governor's Office Interstate Extradition	\$	0	\$ 3,032	\$ 0	\$ 3,032	\$ 3,032	\$ 0	0.0%
Total Governor	\$	0	\$ 3,032	\$ 0	\$ 3,032	\$ 3,032	\$ 0	0.0%
Public Defense, Dept. of								
Public Defense, Dept. of Compensation and Expense	\$	-5,797,022	\$ 344,644	\$ 0	\$ 344,644	\$ 344,644	\$ 0_	0.0%
Total Public Defense, Dept. of	\$	-5,797,022	\$ 344,644	\$ 0	\$ 344,644	\$ 344,644	\$ 0	0.0%
Total Unassigned Standings	\$	2,628,458,707	\$ 2,545,816,544	\$ -2,170,338	\$ 2,543,646,206	\$ 2,692,354,405	\$ 148,708,199	5.8%

Appendix B

Other Funds Tracking

Unassigned Standings Other Funds

	Actual FY 2009			Estimated FY 2010		Gov Rec FY 2011		Gov Rec vs Est FY 2010	Percent Change	
		(1)		(2)		(3)		(4)	(5)	
Executive Council										
Executive Council										
Cash Reserve Fund Appropriation	\$	0	\$	25,600,000	\$	30,000,000	\$	4,400,000	17.2%	
Total Executive Council	\$	0	\$	25,600,000	\$	30,000,000	\$	4,400,000	17.2%	
<u>Legislative Branch</u>										
Legislative Services Agency LSA - Health Care Coverage Commission LSA - Operations - FRRF	\$	0	\$	315,000 100,000	\$	0	\$	-315,000 -100,000	-100.0% -100.0%	
Total Legislative Branch	\$	0	\$	415,000	\$	0	\$	-415,000	-100.0%	
Human Services, Dept. of										
Assistance										
MH Costs for Children-PTRF	\$	6,501,000	\$	3,271,911	\$	3,271,911	\$	0	0.0%	
Total Human Services, Dept. of	\$	6,501,000	\$	3,271,911	\$	3,271,911	\$	0	0.0%	
Management, Dept. of										
Management, Dept. of										
Environment First Fund-RIIF	\$	42,000,000	\$	42,000,000	\$	35,000,000	\$	-7,000,000	-16.7%	
Appeal Board Claims-HITT		28,742 565,608		0		0		0	0.0% 0.0%	
Primary Road Salary Adjustment Road Use Tax Salary Adjustment		621,696		0		0		0	0.0%	
Technology Reinvestment Fund-RIIF		17,500,000		14,525,000		10,000,000		-4,525,000	-31.2%	
Property Tax Credit Fund		17,500,000		54,684,481		54,684,481		-4,525,000	0.0%	
Total Management, Dept. of	\$	60,716,046	\$	111,209,481	\$	99,684,481	\$	-11,525,000	-10.4%	
Revenue, Dept. of		_					·			
Revenue, Dept. of										
Homestead Property Tax Credit - PTCF	\$	99,254,781	\$	94,216,619	\$	90,407,718	\$	-3,808,901	-4.0%	
Ag. Land/Family Farm Tax Credits-PTCF	*	34,610,183	*	32,395,131	*	32,395,131	*	0	0.0%	
Military Service Tax Credit - PTCF		2,800,000		2,370,995		2,370,995		0	0.0%	
Elderly & Disabled Tax Credit-PTCF		23,204,000		20,779,200		20,779,200		0	0.0%	
Total Revenue, Dept. of	\$	159,868,964	\$	149,761,945	\$	145,953,044	\$	-3,808,901	-2.5%	

Unassigned Standings Other Funds

		Actual FY 2009	Estimated Gov Rec FY 2010 FY 2011		Gov Rec vs Est FY 2010		Percent Change	
	-	(1)	 (2)		(3)		(4)	(5)
Transportation, Dept. of								
Transportation, Dept. of Personal Delivery of Services-RUTF County Treasurer Equipment-RUTF	\$	225,000 650,000	\$ 225,000 650,000	\$	225,000 650,000	\$	0 0	0.0% 0.0%
Total Transportation, Dept. of	\$	875,000	\$ 875,000	\$	875,000	\$	0	0.0%
Education, Dept. of								
Education, Dept. of State Foundation Aid - ARRA Teacher Professional Development - FRRF Instructional Support - FRRF State Foundation Aid - Cash Reserve Fund	\$	40,000,000 0 0	\$ 202,546,705 2,000,000 13,103,950 0	\$	47,947,887 0 0 100,000,000	\$	-154,598,818 -2,000,000 -13,103,950 100,000,000	-76.3% -100.0% -100.0% 0.0%
Total Education, Dept. of	\$	40,000,000	\$ 217,650,655	\$	147,947,887	\$	-69,702,768	-32.0%
Total Unassigned Standings	\$	267,961,010	\$ 508,783,992	\$	427,732,323	\$	-81,051,669	-15.9%

Appendix C

FTE Positions Tracking

Unassigned Standings FTE

	Actual FY 2009 (1)	Final Action FY 2010 (2)	Estimated FY 2010 (3)	Est FY 2010 vs Final Action (4)	Gov Rec FY 2011 (5)	Gov Rec vs Final Action FY 10 (6)
Education, Dept. of						
Education, Dept. of Teacher Excellence Program Preschool Foundation Aid Formula	2.53 0.00	2.38 3.00	0.00 0.00	-2.38 -3.00	0.00 0.00	-2.38 -3.00
Total Education, Dept. of	2.53	5.38	0.00	-5.38	0.00	-5.38
Energy Independence						
Office of Energy Independence Budget Unit 30100000956 Iowa Power Fund	4.81 0.00	0.00 4.00	24.00 0.00	24.00 -4.00	22.00 0.00	22.00 -4.00
Total Energy Independence	4.81	4.00	24.00	20.00	22.00	18.00
Legislative Branch						
House of Representatives House	179.28	0.00	600.00	600.00	0.00	0.00
Senate Senate	112.20	0.00	0.00	0.00	0.00	0.00
Joint Expenses of Legislature Joint Legislative Expenses	16.35	0.00	300.00	300.00	0.00	0.00
Citizens' Aide, Office of Citizens Aide	16.37	0.00	0.00	0.00	0.00	0.00
Legislative Services Agency Legislative Services Agency Legislative Branch Total Legislative Services Agency	102.06 0.00 102.06	0.00 459.00 459.00	18.00 0.00 18.00	18.00 -459.00 -441.00	0.00 0.00 0.00	0.00 -459.00 -459.00
Total Legislative Branch	426.26	459.00	918.00	459.00	0.00	-459.00
Management, Dept. of						
Management, Dept. of Appeal Board Claims	1.00	0.00	1.00	1.00	1.00	1.00
Total Management, Dept. of	1.00	0.00	1.00	1.00	1.00	1.00
Public Defense, Dept. of						
Public Defense, Dept. of Compensation and Expense	0.45	0.45	0.45	0.00	0.00	-0.45
Total Public Defense, Dept. of	0.45	0.45	0.45	0.00	0.00	-0.45
Total Unassigned Standings	435.06	468.83	943.45	474.62	23.00	-445.83

Appendix D

FY 2010 – 10.0%
Across-the-Board (ATB)
Reduction
Implementation Plans

UNASSIGNED STANDING APPROPRIATIONS

A significant portion of the General Fund budget is appropriated automatically by statute. These appropriations do not fall under the purview of a specific appropriations committee. There are two types of standing appropriations:

- Standing Limited Appropriations. These are appropriations of a specific dollar amount. An example is the Iowa Power Fund appropriation in Iowa Code Sec. 469.10, that states, "There is appropriated from the general fund of the state to the office of energy independence for each fiscal year of the fiscal period beginning July 1, 2008, and ending June 30, 2011, the sum of twenty-five million dollars to be used for awarding grants and making loans from the Iowa power fund, and for all other purposes specified in and consistent with this subchapter." However, during the 2009 Legislative Session, SF 478 (FY 2010 Standing Appropriations Act) capped the standing appropriation at \$20.0 million and made an additional one-time appropriation of \$4.0 million, for a total of \$24.0 million for FY 2010.
- Standing Unlimited Appropriations. These are appropriations of an unspecified dollar amount. An example is State aid for public schools pursuant to Iowa Code Section 257.16 that states, "There is appropriated each year from the General Fund of the State an amount necessary to pay the foundation aid, supplementary aid under section 257.4, subsection 2, and adjusted additional property tax levy aid under section 257.15, subsection 4."

General Fund Standing Appropriation ATB Reductions by Department

Illustrated below are the General Fund ATB reductions for standing appropriations for FY 2010. These reductions total \$274.1 million. The most significant standing appropriation reduction for FY 2010 is the State aid for public schools reduction of \$238.5 million. This accounts for 87.0% of the total reduction to standing appropriations. This reduction is discussed in more detail in the School Aid section of this document. Other significant reductions (more than \$1.0 million) include:

- \$1.2 million for child development (Department of Education)
- \$2.4 million for the Office of Energy Independence
- \$8.2 million for mental health property tax relief (Department of Human Services)
- \$10.1 million for the Property Tax Credit Fund (Department of Management)
- \$11.8 million for the Health Care Trust Fund transfer (Treasurer of State)

The standing appropriation reductions by department include:

Department of Administrative Services

	Estimated FY 2010		А	ATB Reduction FY 2010		Est Net FY 2010
Administrative Services, Dept. of						
State Accounting Trust Accounts						
Federal Cash Management Standing	\$	396,208	\$	-39,621	\$	356,587
Unemployment Compensation-State Standing		489,301		-48,930		440,371
Municipal Fire & Police Retirement		2,503,510		-250,351		2,253,159
Total Administrative Services, Dept. of	\$	3,389,019	\$	-338,902	\$	3,050,117

Department of Corrections

	 Estimated FY 2010	 B Reduction FY 2010	Est Net FY 2010		
Corrections, Dept. of					
Central Office					
State Cases Court Costs	\$ 66,370	\$ -6,637	\$	59,733	
Total Corrections, Dept. of	\$ 66,370	\$ -6,637	\$	59,733	

Department of Cultural Affairs

	Estimated FY 2010		ATB Reduction FY 2010		Est Net FY 2010
Cultural Affairs, Dept. of					
Cultural Affairs, Dept. of					
County Endowment DCA Grants-AGR	\$	452,783	\$	-9,483	\$ 443,300
Total Cultural Affairs, Dept. of	\$	452,783	\$	-9,483	\$ 443,300

Department of Economic Development

	_	stimated FY 2010	 Reduction Y 2010	Est Net FY 2010
Economic Development, Dept. of				
Economic Development, Dept. of				
Tourism Marketing - AGR		957,809	-95,781	862,028
Total Economic Development, Dept. of	\$	957,809	\$ -95,781	\$ 862,028

Department of Education

	Estimated FY 2010		ATB Reduction FY 2010		Est Net FY 2010
Education, Dept. of					
Education, Dept. of					
State Foundation School Aid	\$	2,384,953,295	\$	-238,495,330	\$ 2,146,457,965
Child Development		11,493,891		-1,149,389	10,344,502
Transportation of Nonpublic Pupils		7,845,479		-784,548	 7,060,931
Total Education, Dept. of	\$	2,404,292,665	\$	-240,429,267	\$ 2,163,863,398

NOTE: For more information about the ATB reduction for schools, see the School Aid section of this document.

Office of Energy Independence

	 Estimated FY 2010	Α	TB Reduction FY 2010	Est Net FY 2010
Energy Independence Office of Energy Independence				
Iowa Power Fund	\$ 24,000,000	\$	-2,400,000	\$ 21,600,000
Total Energy Independence	\$ 24,000,000	\$	-2,400,000	\$ 21,600,000

NOTE: This reduction will impact financial assistance to entities for research or business related to energy efficiency programs.

Executive Council

	Estimated FY 2010		ATB Reduction FY 2010		Est Net FY 2010	
Executive Council						
Executive Council						
Performance of Duty	\$	2,000,000	\$	-200,000	\$	1,800,000
Court Costs		66,413		-6,641		59,772
Drainage Assessment		22,475		-2,248		20,227
Public Improvements		44,276		-4,428		39,848
Total Executive Council	\$	2,133,164	\$	-213,317	\$	1,919,847

Legislative Branch

	Estimated FY 2010		 duction 2010	Est Net FY 2010	
Legislative Branch			 		
House of Representatives					
House	\$	11,158,528	\$ 0	\$	11,158,528
Senate					
Senate	\$	7,443,141	\$ 0	\$	7,443,141
Joint Expenses of Legislature					
Joint Legislative Expenses	\$	1,233,192	\$ 0	\$	1,233,192
Citizens' Aide, Office of					
Citizens Aide	\$	1,484,119	\$ 0	\$	1,484,119
Legislative Services Agency					
Legislative Services Agency		12,085,134	 0		12,085,134
Total Legislative Services Agency	\$	12,085,134	\$ 0	\$	12,085,134
Total Legislative Branch	\$	33,404,114	\$ 0	\$	33,404,114

NOTE: The Legislative Branch is a separate branch of Government. The Governor does not have statutory authority to issue across-the-board reductions to the Legislative Branch.

- ATB Implementation Plan: None submitted. However, the Legislative Branch announced implementation of a voluntary reduction of \$3.3 million (10.0%) to the FY 2010 budget. This is the second reduction to the Legislative Branch for FY 2010. During the 2009 Legislative Session, SF 478 (FY 2010 Standing Appropriations Act) reduced the FY 2010 General Fund appropriation estimate by \$2.8 million (7.6%) compared to the FY 2009 General Fund appropriation estimate.
- Positions Eliminated: 6.0 part-time (Session only), no full-time. The part-time positions that will be eliminated include: one assistant chief clerk, one doorkeeper, and four pages. There is a hiring freeze in effect and vacant positions will be held open. All full-time employees will be required to take six furlough days.
- Other impacts: The General Assembly plans to reduce the statutory Session meeting length from 100 days to 80. This will reduce per diem pay by approximately \$310,000 during FY 2010. Constituency pay will be reduced from \$300 per month to \$200 per month for each legislator. Legislative clerks will work reduced hours. Travel expense has also been reduced.

Governor's Office

	 Estimated FY 2010		ATB Reduction FY 2010		Est Net FY 2010
<u>Governor</u>					
Governor's Office					
Interstate Extradition	\$ 3,369	\$	-337	\$	3,032
Total Governor	\$ 3,369	\$	-337	\$	3,032

Department of Public Health

Public Health, Dept. of						
Public Health, Dept. of						
Reg. for Congenital & Inherited Disorders	\$	182,044	\$	-20,684	\$	161,360
Total Public Health, Dept. of	\$	182,044	\$	-20,684	\$	161,360
Total Public Health, Dept. of	φ	102,044	Φ	-20,004	Φ	101,300

Department of Human Services

	Estimated FY 2010			B Reduction FY 2010	Est Net FY 2010
Human Services, Dept. of					
General Administration					
Commission of Inquiry	\$	1,549	\$	-155	\$ 1,394
Non Resident Transfers		75		-8	67
Non Resident Commitment Mental Illness		158,669		-15,867	142,802
Total General Administration	\$	160,293	\$	-16,030	\$ 144,263
Assistance					
MH Property Tax Relief	\$	81,555,457	\$	-8,155,546	\$ 73,399,911
Child Abuse Prevention		217,772		-43,696	174,076
Total Assistance	\$	81,773,229	\$	-8,199,242	\$ 73,573,987
Total Human Services, Dept. of	\$	81,933,522	\$	-8,215,272	\$ 73,718,250

NOTE: For more information about the ATB reduction for the Department of Human Services see the Medicaid section and the ATB section for the Health and Human Services Subcommittee of this document.

Department of Management

	Estimated FY 2010		A	TB Reduction FY 2010	Est Net FY 2010		
Management, Dept. of							
Management, Dept. of							
Special Olympics Fund	\$	50,000	\$	0	\$	50,000	
Appeal Board Claims		3,984,786		-398,479		3,586,307	
Property Tax Credit Fund		101,395,597		-10,139,560		91,256,037	
Total Management, Dept. of	\$	105,430,383	\$	-10,538,039	\$	94,892,344	

Property Tax Credits

The Homestead Property Tax Credit, the Agricultural Land and Family Farm Tax Credit, the Military Service Tax Credit, and the Elderly and Disabled Tax Credit and Rent Reimbursement are funded from the FY 2010 Property Tax Credit Fund (PTCF). The PTCF received FY 2010 appropriations of \$101.4 million from the General Fund and \$54.7 million from the Cash Reserve Fund and the transfer of \$3.8 million from the ending balance of the FY 2009 Property Tax Credit Fund. The tax credits were to receive the following amounts from the PTCF:

- Homestead Property Tax Credit \$100.7 million.
- Agricultural Land and Family Farm Tax Credit \$34.6 million.
- Military Service Tax Credit \$2.4 million.
- Elderly and Disabled Tax Credit and Rent Reimbursement \$22.2 million.

The 10.0% ATB reduction was announced in October 2009. At this time, funds for the Military Service Tax Credit and the Agricultural Land portion of the Agricultural Land and Family Farm Tax Credit had already been expended, so no reduction was applied. The Homestead Property Tax credit was reduced by \$4.2 million, and the Family Farm portion of the Agricultural Land and Family Farm Tax Credit was reduced by \$2.2 million, for a total reduction of \$6.4 million.

Section 9 of SF 478 (FY 2010 Standing Appropriations Act) requires the Elderly Property Tax Credit and Rent Reimbursement Credit to be paid at the percentage estimated by the Director of the Department of Revenue based upon data submitted by the county treasurers. The estimate provided on June 15, 2009, was for 100.0% reimbursement. Therefore, all elderly credit claims are to be paid at that 100.0% rate established pursuant to Iowa Code Section 25B.7 until the credits can no longer be paid, and then any remaining claims are held over and paid in the subsequent fiscal year.

For FY 2010, approximately \$6.1 million of the original Elderly Credit appropriation goes to the county for the property tax credit and \$16.1 million goes to rent reimbursement claims filed by individuals directly with the Department of Revenue. The 100.0% total of \$6.1 million for the Elderly Credit will be paid to the counties. Funding for the individual rent reimbursement claims is projected to be exhausted in April of 2010. At that time, all further claims will be held for payment in FY 2011. The FY 2010 shortfall in rent reimbursement is expected to be \$1.4 million. If funding remains at the current

reduced level for FY 2011, the Director's June 2009 estimate would require both the Elderly Property Tax Credit and rent reimbursements to be prorated to approximately 90.0% of the amount claimed.

Department of Public Defense

	 Estimated FY 2010	AT	B Reduction FY 2010	Est Net FY 2010				
Public Defense, Dept. of								
Public Defense, Dept. of								
Compensation and Expense	\$ 382,938	\$	-38,294	\$	344,644			
Total Public Defense, Dept. of	\$ 382,938	\$	-38,294	\$	344,644			

Department of Revenue

	 Estimated FY 2010	 Reduction FY 2010	Est Net FY 2010
Revenue, Dept. of			
Revenue, Dept. of			
Printing Cigarette Stamps	\$ 138,502	\$ -13,850	\$ 124,652
Tobacco Reporting Requirements	 21,768	-2,177	19,591
Total Revenue, Dept. of	\$ 160,270	\$ -16,027	\$ 144,243

Treasurer of State

	_	Estimated FY 2010	A	TB Reduction FY 2010	 Est Net FY 2010
Treasurer of State					
Treasurer of State					
Health Care Trust Fund Transfer	\$	117,796,000	\$	-11,779,600	\$ 106,016,400
Total Treasurer of State	\$	117,796,000	\$	-11,779,600	\$ 106,016,400

NOTE: This reduction impacts funding for Medicaid. For more information see the Medicaid section of this document.

Appendix E

School Aid

SCHOOL AID - FY 2010, FY 2011, AND FY 2012

STATE SCHOOL AID

Funding for FY 2010

FY 2010 - Brief Background

During the 2008 Legislative Session, the General Assembly established the FY 2010 allowable growth rate at 4.0% and increased the State cost per pupil by \$222 to \$5,768. Additionally, the General Assembly created per pupil funding for programs previously funded through State categorical appropriations. Beginning in FY 2010:

- The Student Achievement/Teacher Quality (SATQ) Teacher Compensation and Educational Excellence Phase II programs are funded as the teacher salary supplement.
- The SATQ Professional Development Program is funded as the professional development supplement.
- The Early Intervention/Class Size Reduction Program is funded as the early intervention supplement.

The "roll-in" of these State categorical appropriations in FY 2010 was based on the FY 2009 amounts and the allocations to school districts. The total funding for the State categorical supplements for FY 2010 is approximately \$309.0 million and is included in the FY 2010 State school aid appropriation amount.

Additional adjustments were made to FY 2010 school aid during the 2009 Legislative Session. The adjustments to FY 2010 included:

- Allocating \$202.5 million of American Recovery and Reinvestment Act (ARRA) Education Fiscal Stabilization funding to be used in lieu of State aid to school districts for FY 2010.
- Capping the FY 2010 State school aid appropriation at \$2.587 billion and specifying that \$309.0 million be used to fund the State categorical supplements in FY 2010. Capping the State school aid appropriation resulted in a State aid shortfall of \$31.7 million.

FY 2010 - Impact of the 10.0% Across-the-Board (ATB) Reduction

Implementation of Executive Order Number 19 (FY 2010 10.0% ATB General Fund Reduction) resulted in a reduction of State school aid totaling \$238.5 million. Of that amount:

- Area Education Agencies (AEAs) received a reduction totaling \$11.3 million. Since AEAs have no spending authority, the FY 2010 AEA budgets must be reduced by their portion of the State aid reduction amount.
- School districts received a reduction totaling \$227.2 million. School districts maintain spending authority on the reduced State aid and can use cash-on-hand or borrow funds to cover the FY 2010 State aid reduction. Based on preliminary data from the end of FY 2009, the statewide total for the undesignated/unreserved ending fund balance was \$318.6 million. Enactment of HF 2030 (School Budget Review Committee and School District Unexpended Balances Act) may require some school districts to reduce unexpended fund balances prior to levying cash reserves. The impact of HF 2030 on local property taxes is currently unknown.

School districts receive State aid funding for regular school aid, the teacher salary supplement, the professional development supplement, the early intervention supplement, and preschool formula funding (for school districts with approved programs). The ATB reduction to State aid was implemented on a per pupil basis (\$410.80 per pupil based on weighted enrollments) and is not delineated by program area. School districts have the discretion to make adjustments in funding to specific program areas due to the ATB reduction.

Additionally, the Department of Education has indicated that the FY 2010 10.0% ATB reduction has resulted in maintenance of effort (MOE) issue regarding Federal IDEA¹ Part B funding. The Department has requested a waiver from the U.S. Department of Education to allow Iowa to maintain the current level of IDEA Part B funding.

Funding for FY 2011

FY 2011 - Current Law Estimates

NOTE: Estimates for FY 2011 are preliminary and subject to change. Variables that are currently estimated include taxable valuations, and at-risk pupil supplementary weightings. Any variations in assumptions used to calculate these variables will impact the information provided below.

During the 2009 Legislative Session, the General Assembly enacted SF 217 (FY 2011 State Categorical Supplement Allowable Growth Rate Act) and SF 218 (FY 2011 Regular School Aid Allowable Growth Rate Act). Enactment of SF 217 established the FY 2011 allowable growth rate at 2.0% for each of the State categorical supplements and resulted in the following:

- Increased each district's teacher salary supplement per pupil amount by \$9.94 and each AEA's teacher salary supplement per pupil amount by \$0.52. Current FY 2011 estimates for the teacher salary supplement total \$256.0 million including \$1.4 million for the budget guarantee provision. The estimated increase in FY 2011 for the teacher salary supplement is \$4.8 million, an increase of 1.9%.
- Increased each district's professional development supplement per pupil amount by \$1.13 and each AEA's professional development supplement per pupil amount by \$0.06. Current FY 2011 estimates for the professional development supplement total \$29.0 million including \$150,000 for the budget guarantee provision. The estimated increase in FY 2011 for the professional development supplement is \$0.5 million, an increase of 1.9%.
- Increased each district's early intervention supplement per pupil amount by \$1.23. The current FY 2011 estimate for the early intervention supplement totals \$29.8 million, an increase of \$0.6 million (1.9%) compared to estimated FY 2010.

Enactment of SF 218 established the FY 2011 regular school aid allowable growth rate at 2.0% and resulted in the following:

• Increased each school district's per pupil amount by \$115, the AEA per pupil special education cost by \$5.07, the AEA media per pupil cost by \$0.94, and the AEA per pupil education services cost by \$1.04. Overall regular State school aid is estimated to total \$2,298.1 million, an increase of \$21.2 million compared to the unadjusted estimate for FY 2010.

¹ IDEA = Individuals with Disabilities Education Act. This is special education funding for children with disabilities. Part B is for children and youth ages 3 through 21.

• Increased preschool aid funded through the school aid formula by \$14.9 million compared to FY 2010. The estimated FY 2011 preschool aid total of \$48.2 million includes newly approved programs in 49 districts.

Adjustments made to the FY 2010 State school aid appropriation also impact the State school aid increase for FY 2011. Under current law, these adjustments will require a State aid backfill in FY 2011. The FY 2010 adjustments impacting FY 2011 include:

- Capping the FY 2010 State school aid appropriation at \$2,587.5 million. This was \$31.8 million less than the amount needed to fully fund the appropriation amount.
- Using \$202.5 million of ARRA Education Fiscal Stabilization funding in lieu of State aid to fund school aid in FY 2010.
- Implementing the FY 2010 10.0% across-the-board reduction totaling \$238.5 million in October 2009.

Total FY 2011 State school aid is estimated at \$2,661.2 million. This is an increase of \$514.7 million in FY 2011 (displayed on the shaded line) compared to the FY 2010 State aid total without ARRA Education Fiscal Stabilization funds. The following table provides the breakdown for State school aid funding for estimated FY 2010 and estimated FY 2011.

The chart on the following page shows the breakdown of the \$514.7 million increase. Of the total, \$472.7 million (91.8%) is a result of backfilling State school aid reductions while \$42.0 million (8.2%) is due to increases in State aid for preschool aid, regular school aid, and the State categorical supplements. Estimated FY 2011 school aid property tax is estimated total \$1,247.4 million after adjusting for property tax adjustment aid and is an increase of \$23.8 million compared to estimated FY 2010. The estimated FY 2011 combined district cost represents the amount of budget authority generated through the school aid formula and totals \$3,885.7 million, an increase of \$77.7 million compared to estimated FY 2010.

School Foundation Formula Funding (Dollars in Millions)										
		stimated Y 2010	_	stimated Y 2011	(Change				
Total Regular School Aid	\$	2,276.9	\$	2,298.1	\$	21.2				
Preschool Aid	\$	33.3	\$	48.2	\$	14.9				
Teacher Salary Supplement Professional Development Supplement Early Intervention Supplement		251.3 28.5 29.3		256.0 29.0 29.8		4.8 0.5 0.6				
Total State Categorical Supplement	\$	309.0	\$	314.9	\$	5.9				
State Aid Shortfall State Aid Change for ARRA Funding State Aid Reduction due to ATB Reduction		-31.7 -202.5 -238.5		0.0 0.0 0.0		31.7 202.5 238.5				
Total State Aid Adjustments	\$	-472.7	\$	0.0	\$	472.7				
Total State Aid from State General Fund	\$	2,146.5	\$	2,661.2	\$	514.7				
ARRA Education Stimulus	\$	202.5	\$	0.0	\$	-202.5				
Total School Aid State/ARRA Funding	\$	2,349.0	\$	2,661.2	\$	312.2				
Total Unadjusted Foundation Property Tax Property Tax Adjustment Aid (from GF) Property Tax Adjustment Aid (from PTER)	\$	1,247.6 -24.0 N.A.	\$	1,296.8 -24.0 -25.4	\$	49.2 -0.0 -25.4				
Total Foundation Property Tax	\$	1,223.6	\$	1,247.4	\$	23.8				
Combined District Cost	\$	3,808.0	\$	3,885.7	\$	77.7				

Notes:

ARRA = American Recovery and Reinvestment Act.

ATB = Across-the-Board

GF = General Fund.

PTER = Property Tax Equity and Relief Fund.

FY 2011 estimates are based on a 2.0% allowable growth rate and a statewide 3.9% increase in taxable valuations.

Combined district cost represents the total school foundation funding amount and is not impacted by a reduction in State school aid.

Totals may not sum due to rounding.

Regular School Aid Preschool Aid \$21.2 \$14.9 4.1% 2.9% State Categorical Supplements \$5.9 1.1% Backfill ARRA \$202.5 39.3% Backfill 10.0% ATB Reduction \$238.5 46.3%

Breakdown of FY 2011 State School Aid Increases (Dollars in Millions)

FY 2011 - Alternatives

Backfill State Aid Approp. Cap \$31.7

6.2%

Because of the impact of the recession on Iowa tax revenues, fully funding of the school aid formula under current law may not be possible. Some options differing from current law are presented in this section. These options do not represent all options available, but are presented to provide information on the cost of alternatives. The figure on the following page provides a school aid estimates matrix for FY 2011. State categorical supplement allowable growth rates are provided horizontally on the top of the matrix and regular school aid allowable growth rates are provided vertically down the left side of the matrix. The current law estimate is provided in the shaded box in the matrix (at 2.0% allowable growth rate for both regular school aid and the State categorical supplements). Analysis of the information provided in the matrix includes:

Total = \$514.7

- Establishing the FY 2011 allowable growth rate at 0.0% for both regular school aid and the State categorical supplements. This will reduce total State school aid by \$62.5 million compared to the current law estimate for FY 2011. Additionally, the total property taxes are estimated to increase approximately \$18.0 million due to a significant increase in the budget guarantee provision compared to the current law estimate.
- Lowering the State categorical allowable growth rate to -1.0% and the regular school aid allowable growth rate to -5.0%. This will result in a decrease in State aid of approximately \$210.2 million compared to the current law estimate for FY 2011. Under this scenario, the budget guarantee would increase \$155.4 million and would lead to an increase in school aid property taxes totaling approximately \$122.0 million compard to the current law estimate.

Reducing the FY 2011 State categorical supplement allowable growth rate(s) to a rate(s) of less than zero will not significantly reduce FY 2011 State aid for the State categorical supplements because the budget guarantee for the State categorical supplements is funded entirely through State aid. School districts and AEAs are held harmless in FY 2011, meaning that at a minimum, districts and AEAs will not receive less for the State categorical supplements than they received in FY 2010. However, a negative allowable

growth rate(s) for the FY 2011 State categorical supplements may result in a decrease in funding for the State categorical supplements in FY 2012.

	State Categorical Supplement																
	Allowable Growth Rates		2.0)%			1.0%	, 0			0.0)%			-1.0)%	
Regular School Aid Allowable					Change from Current				Change from Current				change from Current				Chan fron Curre
Frowth Rate		_	Total	•	Law	1	Total	•	Law	1	Total	•	Law	ļ.	Total	•	Lav
	Regular State School Aid Preschool Formula State Aid	\$	2,298.1 48.2	\$	0.0 0.0	\$	2,298.1 48.2	\$	0.0	\$	2,298.1 48.2	\$	0.0 0.0	\$	2,298.1 48.2	\$	
	State Categorical Supplement		314.9		0.0		312.8		-2.1		311.0		-3.8		309.9		
2.0%	Total State School Aid	\$	2,661.2	\$	0.0	\$	2,659.1	\$	-2.1	\$	2,657.3	\$	-3.8	\$	2,656.2	\$	
	School Aid Property Tax		1,247.4		0.0		1,247.4		0.0		1,247.4		0.0		1,247.4		
	Budget Guarantee		25.5		0.0		25.5		0.0		25.5		0.0		25.5		
	State Categorical Budget Guarantee		1.7		0.0		2.7		1.0		4.0	_	2.3	L	5.9	_	
	Regular State School Aid	\$	2,269.4	\$	-28.6	\$	2,269.4	\$	-28.6	\$	2,269.4	\$	-28.6	\$	2,269.4	\$	-
	Preschool Formula State Aid State Categorical Supplement		47.8 314.9		-0.5 0.0		47.8 312.8		-0.5 -2.1		47.8 311.0		-0.5 -3.8		47.8 309.9		
1.0%	Total State School Aid	\$	2,632.1	\$	- 29.1	\$	2,630.0	\$	-31.1	\$	2,628.3	\$	-32.9	\$	2,627.1	\$	
1.0%	School Aid Property Tax	ľ	1,253.5	·	6.1	ľ	1,253.5	٠	6.1	ľ	1,253.5	·	6.1	ľ	1,253.5	·	
	Budget Guarantee		36.9		11.3		36.9		11.3		36.9		11.3		36.9		
	State Categorical Budget Guarantee		1.7		0.0		2.7		1.0		4.0		2.3		5.9		
	Regular State School Aid	\$	2,240.3	\$	-57.8	\$	2,240.3	\$	-57.8	\$	2,240.3	\$	-57.8	\$	2,240.3	\$	-
	Preschool Formula State Aid		47.3		-0.9		47.3		-0.9		47.3		-0.9		47.3		
	State Categorical Supplement		314.9		0.0	_	312.8		-2.1		311.0		-3.8	L	309.9		
0.0%	Total State School Aid	1	2,602.5	\$	-58.7	\$	2,600.4	\$	-60.8	\$	2,598.6	\$	-62.5	\$	2,597.5	\$	•
	School Aid Property Tax Budget Guarantee		1,265.4		18.0 28.3		1,265.4 53.8		18.0 28.3		1,265.4 53.8		18.0 28.3		1,265.4		
	State Categorical Budget Guarantee		53.8 1.7		0.0		2.7		1.0		4.0		20.3		53.8 5.9		
	Regular State School Aid	\$	2,211.1	\$	-86.9	\$	2,211.1	\$	-86.9	\$	2,211.1	\$	-86.9	\$	2,211.1	\$	_
	Preschool Formula State Aid		46.8	۳	-1.4	*	46.8	Ψ	-1.4		46.8	Ψ	-1.4	ľ	46.8	Ψ	
	State Categorical Supplement		314.9		0.0		312.8		-2.1		311.0		-3.8		309.9		
-1.0%	Total State School Aid	\$	2,572.9	\$	-88.3	\$	2,570.8	\$	-90.4	\$	2,569.0	\$	-92.2	\$	2,567.9	\$	-
	School Aid Property Tax		1,284.0		36.7		1,284.0		36.7		1,284.0		36.7		1,284.0		
	Budget Guarantee		77.2		29.0		77.2		51.7		77.2		51.7		77.2		
	State Categorical Budget Guarantee		1.7		0.0	+	2.7		1.0	ļ.,	4.0	_	2.3	Ł	5.9	_	_
	Regular State School Aid Preschool Formula State Aid	\$	2,182.5 46.4	\$	-115.5 -1.9	\$	2,182.5 46.4	\$	-115.5 -1.9	\$	2,182.5 46.4	\$	-115.5 -1.9	\$	2,182.5 46.4	\$	-1
	State Categorical Supplement		314.9		0.0		312.8		-1.9		311.0		-3.8		309.9		
-2.0%	Total State School Aid	\$	2,543.8	\$	-117.4	\$	2,541.7	\$	-119.5	\$	2,539.9	\$	-121.2	\$	2,538.8	\$	-1
	School Aid Property Tax		1,303.9		56.5		1,303.9		56.5		1,303.9		56.5		1,303.9		
	Budget Guarantee		101.7		53.4		101.7		76.1		101.7		76.1		101.7		
	State Categorical Budget Guarantee	$oldsymbol{oldsymbol{\perp}}$	1.7		0.0	Ŧ	2.7		1.0	L	4.0		2.3	L	5.9		_
	Regular State School Aid	\$	2,096.2	\$	-201.9	\$	2,096.2	\$	-201.9	\$	2,096.2	\$	-201.9	\$	2,096.2	\$	-2
	Preschool Formula State Aid State Categorical Supplement		44.9 314.9		-3.3 0.0		44.9 312.8		-3.3 -2.1		44.9 311.0		-3.3 -3.8		44.9 309.9		
5.0 0/	Total State School Aid	\$	2,456.0	\$	- 205.2	\$	2,453.9	\$	-2.1 -207.2	\$	2,452.2	\$	-3.8 -209.0	\$	2,451.0	\$	-2
-5.0%	School Aid Property Tax		•	٠	122.0		1,369.4	•	122.0	ľ	•	•		ľ	· ·	•	
	Budget Guarantee		1,369.4 180.9		132.7		1,369.4		155.4		1,369.4 180.9		122.0 155.4		1,369.4 180.9		1 1
	State Categorical Budget Guarantee	1	1.7		0.0		2.7		1.0	1	4.0		2.3	1	5.9		

Notes

FY 2011 current law estimates are based on allowable growth rates of 2.0% for regular school aid and the State categorical supplements (presented in the shaded square).

Estimates are based on an assumed Statewide taxable valuation increase of 3.9% for FY 2011.

Program used: Schlaid_V2.4_FY10

Additional information regarding FY 2011 allowable growth alternatives can be found in the LSA *Issue Review*, <u>School Aid Funding for FY 2010 and FY 2011</u>. The LSA can also provide additional information on other options upon request.

FY 2011 – Governor's State School Aid Recommendation

The Governor is recommending leaving the FY 2011 allowable growth rate at 2.0% for regular school aid and the State categorical supplements. Additionally, the Governor is recommending the following to fund FY 2011 State school aid:

- Funding State school aid at a total of \$2,494.1 (total of General Fund, ARRA, and Cash Reserve Fund), which is approximately \$170.2 million below the Governor's estimate to fully fund State school aid for FY 2011.
- Using \$47.9 million in American Recovery and Reinvestment Act (ARRA) Education Fiscal Stabilization and Government Services funding in lieu of State General Fund dollars.
- Using \$100.0 million from the State Cash Reserve Fund to replace State General Fund dollars.

The following table provides the detail of the Governor's FY 2011 School aid recommendation. The FY 2011 General Fund built-in increase based on the Governor's recommendation totals \$199.7 million, while the amount of State aid (including ARRA and Cash Reserve Fund) is \$170.2 million less than the estimated amount needed to fully fund the State's portion of the 2.0% allowable growth rate. With no reduction in the FY 2011 allowable growth rate or State cost per pupil, school districts will maintain the budget authority on their portion of the unfunded State school aid. School districts may address the State aid shortfall by reducing costs, borrowing funds to replace the State aid shortfall, or using cash reserves to replace the State aid shortfall.

Governor's Recommendation for FY 2011 State School Aid Funding (Dollars in Millions)													
		stimated Y 2010	Reco	overnor's ommendation FY 2011		Change							
Total Regular School Aid	\$	2,276.9	\$	2,302.1	\$	25.2							
Preschool Aid	\$	33.3	\$	47.3	\$	14.0							
Teacher Salary Supplement Professional Development Supplement Early Intervention Supplement		251.3 28.5 29.3		256.0 29.0 29.8		4.8 0.5 0.6							
Total State Categorical Supplement	\$	309.0	\$	314.9	\$	5.9							
Total School Aid Prior to Adjustments*	\$	2,619.2	\$	2,664.3	\$	45.1							
State Aid Shortfall State Aid Change for ARRA Funding State Change for Cash Reserve Fund State Aid Reduction due to ATB Reduction		-31.7 -202.5 N.A. -238.5		-170.2 -48.0 -100.0 0.0		-138.5 154.5 -100.0 238.5							
Total State Aid Adjustments	\$	-472.7	\$	-318.2	\$	154.5							
Total State Aid from State General Fund	\$	2,146.5	\$	2,346.1	\$	199.6							
ARRA Education Stimulus	\$	202.5	\$	48.0	\$	-154.5							
Cash Reserve Fund		N.A.	\$	100.0	\$	100.0							
Total School Aid - All Sources	\$	2,349.0	\$	2,494.1	\$	145.1							
Unfunded State School Aid	\$	270.2	\$	170.2	\$	-100.0							
*Estimated amount required to fully fund State's porti	on of	the school	*Estimated amount required to fully fund State's portion of the school finance formula.										

Maintaining the allowable growth rate at 2.0% for FY 2011, using one-time funds (ARRA and State Cash Reserve funds), and not fully funding the State school aid portion will impact the FY 2012 school aid amounts. Although the FY 2012 allowable growth rate won't be addressed during the 2010 Legislative Session, the amount that will be required to be backfilled based on the Governor's recommendation totals \$318.2 million. Included in this total:

- \$170.2 million due to the State aid shortfall.
- \$48.0 million to replace the ARRA funding used in lieu of State General Fund dollars..
- \$100.0 million to replace the Cash Reserve funding used in place to State General Fund dollars.

FY 2012 School Aid

Enactment of SF 2045 (Regular School Aid Allowable Growth Rate Act) and SF 2046 (State Categorical Supplement Allowable Growth Rate Act) on January 20, 2010, delayed the establishment of the FY 2012 allowable growth rates until the 2011 Legislative Session. Information regarding FY 2012 school aid estimates can be obtained upon request from the Legislative Services Agency.

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